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OFFICE WEST VIRGINIA SECRETARY OF STATE

WEST VIRGINIA LEGISLATURE

SECOND REGULAR SESSION, 2012

ENROLLED

FOR House Bill No. 4530

(By Delegates White, Varner, Boggs, R. Phillips, Andes, Morgan, Stowers and Poore)

Passed March 7, 2012

To Take Effect From Passage

COMMITTEE SUBSTITUTE

OFFICE WEST VIRGINIA SECRETARY OF STATE

FOR

H. B. 4530

(BY DELEGATES WHITE, VARNER, BOGGS, R. PHILLIPS, ANDES, MORGAN, STOWERS AND POORE)

[Passed March 7, 2012; to take effect from passage.]

AN ACT to amend the Code of West Virginia, 1931, as amended, by adding thereto a new section, designated §24-2-4f, relating to authorizing the Public Service Commission of West Virginia to consider and authorize the recovery of certain expanded net energy costs by certain electric utilities through the issuance of consumer rate relief bonds; providing definitions; providing application process for financing order authorizing the recovery of certain costs; requiring certain information in application for financing order; providing for issuance of financing order and information contained therein; allowing for disposition of consumer rate relief property; providing for term of financing order; providing for subsequent Public Service Commission proceedings and limits on commission authority; providing for duties of certain electric utilities; providing for application of adjustment mechanism and filing of schedules with commission; providing for nonbypassability of consumer rate relief changes; providing for utility default and successors to certain utilities; providing for security interest in consumer rate relief property and transfer and sale of same; providing for limitation on taxation of consumer rate relief charges and exemption thereto; providing that consumer rate relief bonds are not debt of governmental entities or a pledge of taxing power; providing consumer rate relief bonds as legal investment; providing for certain pledge of state; providing for governing law; and providing for severability and non-utility status.

Be it enacted by the Legislature of West Virginia:

That the Code of West Virginia, 1931, as amended, be amended by adding thereto a new section, designated §24-2-4f, to read as follows:

ARTICLE 2. POWERS AND DUTIES OF PUBLIC SERVICE COMMISSION.

§24-2-4f. Consumer rate relief bonds.

- 1 (a) Legislative findings. The Legislature hereby finds 2 and declares as follows:
- 3 (1) That some electric utilities in the state have 4 experienced expanded net energy costs of a magnitude
- 5 problematic to recover from their customers through the
- 6 commission's traditional cost recovery mechanisms, which
- 7 have resulted in unusually large under-recoveries;
- 8 (2) That the financing costs of carrying such under-9 recovery balances and projected costs can be considerable;
- 10 (3) That the use of traditional utility financing
- 11 mechanisms to finance or refinance the recovery of such
- 12 under-recovery balances and projected costs may result in
- 13 considerable additional costs to be reflected in the approved
- 14 rates of electric utility customers;

19 mechanisms;

- (5) That alternative financing mechanisms exist which can result in lower costs and mitigate rate impacts to customers and the use of these mechanisms can prove highly beneficial to such customers; and
- (6) That in order to use such alternative financing mechanisms, the commission must be empowered to adopt a financing order that advances these goals. The Legislature, therefore, determines that it is in the interest of the state and its citizens to encourage and facilitate the use of alternative financing mechanisms that will enable electric utilities to finance or refinance expanded net energy costs at the lowest reasonably practical cost under certain conditions and to empower the commission to review and approve alternative financing mechanisms when it determines that such approval is in the public interest, as set forth in this section.

(b) Definitions. - As used in this section:

(1) "Adjustment mechanism" means a formula-based mechanism for making adjustments to consumer rate relief charges to correct for over-collection or under-collection of such charges or otherwise to ensure the timely and complete payment and recovery of such charges and financing costs. The adjustment mechanism shall accommodate: (i) Standard adjustments to consumer rate relief charges that are limited to relatively stable conditions of operations; and (ii) nonstandard adjustments to consumer rate relief charges that are necessary to reflect significant changes from historical conditions of operations, such as the loss of significant

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- 47 electrical load. The adjustment mechanism is not to be used
- as a means to authorize the issuance of consumer rate relief 48
- 49 bonds in a principal amount greater, or the payment or
- 50 recovery of expanded net energy costs in an amount greater,
- 51 than that which was authorized in the financing order which
- 52 established the adjustment mechanism.
- 53 (2) "Ancillary agreement" means a bond insurance policy 54 letter of credit, reserve account, surety bond, swap 55 arrangement, hedging arrangement, liquidity or credit support 56 arrangement or other similar agreement or arrangement 57 entered into in connection with the issuance of consumer rate 58 relief bonds that is designed to promote the credit quality and marketability of the bonds or to mitigate the risk of an 59 increase in interest rates. 60
 - (3) "Assignee" means a person, corporation, limited liability company, trust, partnership or other entity to which an interest in consumer rate relief property is assigned, sold or transferred, other than as security. The term also includes any entity to which an assignee assigns, sells or transfers, other than as security, the assignee's interest in or right to consumer rate relief property.
- 68 (4) "Bond" includes debentures, notes, certificates of 69 participation, certificates of beneficial interest, certificates of 70 ownership or other evidences of indebtedness or ownership that are issued by an electric utility or an assignee under a 71 72 final financing order, the proceeds of which are used directly 73 or indirectly to recover, finance, or refinance expanded net energy costs and that are secured by or payable from 74 75 revenues from consumer rate relief charges.
- 76 (5) "Bondholder" means any holder or owner of a 77 consumer rate relief bond.

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- (6) "Commission" means the Public Service Commission of West Virginia, as it may be constituted from time to time, and any successor agency exercising functions similar in purpose thereto.
- (7) "Consumer rate relief charges" means the amounts 82 83 which are authorized by the commission in a financing order 84 to be collected from a qualifying utility's customers in order 85 to pay and secure the debt service payments of consumer rate 86 relief bonds and associated financing costs.
- (8) "Consumer rate relief costs" means those costs, 88 including financing costs, which are to be defrayed through 89 consumer rate relief charges.
 - (9) "Consumer rate relief property" means the property, rights, and interests of a qualifying utility or an assignee under a final financing order, including the right to impose, charge, and collect the consumer rate relief charges that shall be used to pay and secure the payment of consumer rate relief bonds and financing costs, and including the right to obtain adjustments to those charges, and any revenues, receipts, collections, rights to payment, payments, moneys, claims, or other proceeds arising from the rights and interests created under the final financing order.
 - (10) "Expanded net energy costs" means historical and, if deemed appropriate by the commission, projected costs, inclusive of carrying charges on under-recovery balances authorized by the commission, including costs incurred prior to the effective date of this statute, adjudicated pursuant to the commission's expanded net energy cost proceedings, which have been authorized for recovery by an order of the commission, whether or not subject to judicial appeal.
 - (11) "Financing costs" means any of the following:

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- 109 (A) Principal, interest and redemption premiums that are 110 payable on consumer rate relief bonds;
- (B) A payment required under an ancillary agreement;
- 112 (C) An amount required to fund or replenish a reserve 113 account or another account established under an indenture, 114 ancillary agreement or other financing document relating to 115 consumer rate relief bonds or the payment of any return on 116 the capital contribution approved by the commission to be 117 made by a qualifying utility to an assignee;
- (D) Costs of retiring or refunding an existing debt and equity securities of a qualifying utility in connection with the issuance of consumer rate relief bonds but only to the extent the securities were issued for the purpose of financing expanded net energy costs;
- (E) Costs incurred by a qualifying utility to obtain modifications of or amendments to an indenture, financing agreement, security agreement, or similar agreement or instrument relating to an existing secured or unsecured obligation of the utility in connection with the issuance of consumer rate relief bonds;
 - (F) Costs incurred by a qualifying utility to obtain a consent, release, waiver, or approval from a holder of an obligation described in subparagraph (E) of this subdivision that are necessary to be incurred for the utility to issue or cause the issuance of consumer rate relief bonds;
- 134 (G) Taxes, franchise fees or license fees imposed on 135 consumer rate relief charges;
- 136 (H) Costs related to issuing or servicing consumer rate 137 relief bonds or related to obtaining a financing order,

- 139 expenses, legal fees and expenses, administrative fees,
- 140 placement fees, underwriting fees, capitalized interest and
- 141 equity, rating-agency fees and other related costs authorized
- 142 by the commission in a financing order; and
- (I) Costs that are incurred by the commission for a financial adviser with respect to consumer rate relief bonds.
- 145 (12) "Financing order" means an order issued by the 146 commission under subsection (e) of this section that 147 authorizes a qualifying utility to issue consumer rate relief 148 bonds and recover consumer rate relief charges. A financing 149 order may set forth conditions or contingencies on the 150 effectiveness of the relief authorized therein and may grant 151 relief that is different from that which was requested in the 152 application.
- 153 (13) "Final financing order" means a financing order that 154 has become final and has taken effect as provided in 155 subdivision (10) of subsection (e) of this section.
- 156 (14) "Financing party" means either of the following:
- 157 (A) A trustee, collateral agent or other person acting for 158 the benefit of any bondholder; or
- 159 (B) A party to an ancillary agreement, the rights and obligations of which relate to or depend upon the existence of consumer rate relief property, the enforcement and priority of a security interest in consumer rate relief property, the timely collection and payment of consumer rate relief charges or a combination of these factors.
- 165 (15) "Financing statement" has the same meaning as in 166 section one-hundred-two, article nine, chapter forty-six of 167 this Code.

- 168 (16) "Investment grade" means, with respect to the 169 unsecured debt obligations of a utility at any given time of 170 determination, a rating that is within the top four investment 171 rating categories as published by at least one nationally 172 recognized statistical rating organization as recognized by the 173 United States Securities and Exchange Commission.
- 174 (17) "Nonbypassable" means that the payment of 175 consumer rate relief charges may not be avoided by any West 176 Virginia retail customer of a qualifying utility or its 177 successors and must be paid by any such customer that 178 receives electric delivery service from such utility or its 179 successors for as long as the consumer rate relief bonds are 180 outstanding.
- (18) "Nonutility affiliate" means, with respect to any utility, a person that: (i) is an affiliate of the utility as defined in 42.S.C.§16451(1); and (ii) is not a public utility that provides retail utility service to customers in the state within the meaning of section two, article one of this chapter.
- 186 (19) "Parent" means, with respect to a utility, a registered 187 holding company or other person that holds a majority 188 ownership or membership interest in the utility.
- 189 (20) "Qualifying utility" means a public utility engaged 190 in the sale of electric service to retail customers in West 191 Virginia which has applied for and received from the 192 commission a final financing order under this section, 193 including an affiliated electric public utility which has 194 applied jointly for and received such an order.
- 195 (21) "Registered holding company" means, with respect 196 to a utility, a person that is: (i) A registered holding company 197 as defined in 42 U.S.C.§16451(8); and (ii) an affiliate of the 198 utility as defined in 42 U.S.C.§16451(1).

"Regulatory sanctions" means, under the (22)circumstances presented, a regulatory or ratemaking sanction or penalty that the commission is authorized to impose pursuant to this chapter or any proceeding for the enforcement of any provision of this chapter or any order of the commission that the commission is authorized to pursue or conduct pursuant to this chapter, including without limitation: (i) The initiation of any proceeding in which the utility is required to show cause why it should not be required to comply with the terms and conditions of a financing order or the requirements of this section; (ii) the imposition of penalties pursuant to article four of this chapter; and (iii) a proceeding by mandamus, injunction or other appropriate proceeding as provided in section two of this article.

(23) "Successor" means, with respect to an entity, another entity that succeeds by operation of law to the rights and obligations of the first legal entity pursuant to any bankruptcy, reorganization, restructuring, or other insolvency proceeding, any merger, acquisition, or consolidation, or any sale or transfer of assets, regardless of whether any of these occur as a result of a restructuring of the electric power industry or otherwise.

(c) Application for financing order.

(1) If an electric utility or affiliate obtains from the commission an authorization or waiver required by any other provision of this chapter or by commission order with respect to the underlying expanded net energy costs proposed to be financed through the mechanism of consumer rate relief bonds, an electric utility, or two or more affiliated electric utilities engaged in the delivery of electric service to customers in this state, may apply to the commission for a financing order that authorizes the following:

- 231 (A) The issuance of consumer rate relief bonds, in one or 232 more series, to recover only those expanded net energy costs 233 that could result in an under-recovery:
- 234 (B) The imposition, charging, and collection of consumer rate relief charges, in accordance with the adjustment 235 236 mechanism approved by the commission under subparagraph 237 (E), subdivision (6), subsection (e) of this section to recover 238 sufficient amounts to pay and secure the debt service 239 payments of consumer rate relief bonds and associated 240 financing costs; and
- 241 (C) The creation of consumer rate relief property under 242 the financing order.
- 243 (2) The commission may only consider applications made 244 pursuant to this subsection for the recovery of underlying 245 expanded net energy costs that would be reflected in 246 schedules of rates filed in calendar year 2012.
- 247 (d) Information required in application for financing 248 order.
- 249 The application shall include all of the following:
- 250 (1) A description and quantification of the uncollected 251 expanded net energy costs that the electric utility seeks to 252 recover through the issuance of consumer rate relief bonds;
- 253 (2) An estimate of the date each series of consumer rate 254 relief bonds is expected to be issued;
- 255 (3) The expected term during which the consumer rate relief costs for each series of consumer rate relief bonds are 256 257 expected to be recovered;

- 258 (4) An estimate of the financing costs associated with the issuance of each series of consumer rate relief bonds;
- 260 (5) An estimate of the amount of consumer rate relief 261 charges necessary to recover the consumer rate relief costs set 262 forth in the application and the calculation for that estimate, 263 which calculation shall take into account the estimated date 264 or dates of issuance and the estimated principal amount of 265 each series of consumer rate relief bonds;
- 266 (6) A proposed methodology for allocating consumer rate 267 relief charges between and within tariff schedules and to 268 special contract customers;
- (7) A description of a proposed adjustment mechanism,
 reflecting the allocation methodology in subdivision (6) of
 this subsection;
- 272 (8) A description of the benefits to the qualifying utility's 273 customers that are expected to result from the issuance of the 274 consumer rate relief bonds, including a demonstration that the 275 bonds and their financing costs are just and reasonable and 276 are reasonably expected to achieve the lowest reasonably 277 attainable cost in order to produce cost savings to customers 278 and to mitigate rate impacts on customers, as compared to 279 traditional financing mechanisms or traditional cost-recovery 280 methods available to the electric utility; and
 - (9) Other information required by commission rules.
- 282 (e) Issuance of financing order.

283 (1) Except as otherwise provided in this section, 284 proceedings on an application submitted by an electric utility 285 under subsection (c) of this section are governed by the 286 commission's standard procedural rules. Any party that

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- 287 participated in a proceeding in which the subject expanded
- 288 net energy costs were authorized or approved automatically
- 289 has standing to participate in the financing order proceedings
- and the commission shall determine the standing or lack of
- 291 standing of any other petitioner for party status.
- 292 (2) Within thirty days after the filing of an application 293 under subsection (c) of this section, the commission shall 294 issue a scheduling order for the proceeding.
- 295 (3) At the conclusion of proceedings on an application 296 submitted by an electric utility under subsection (c) of this 297 section, the commission shall issue either a financing order, 298 granting the application, in whole or with modifications, or 299 an order denying the application.
 - (4) The commission may issue a financing order under this subsection if the commission finds that the issuance of the consumer rate relief bonds and the consumer rate relief charges authorized by the order are just and reasonable and are reasonably expected to achieve the lowest reasonably attainable cost in order to produce cost savings to customers and to mitigate rate impacts on customers, as compared to traditional financing mechanisms or traditional cost-recovery methods available to the electric utility.
- 309 (5) The commission shall include all of the following in a financing order issued under this subsection:
- 311 (A) A determination of the maximum amount and a 312 description of the expanded net energy costs that may be 313 recovered through consumer rate relief bonds issued under 314 the financing order;
- 315 (B) A description of consumer rate relief property, the creation of which is authorized by the financing order;

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- (C) A description of the financing costs that may be recovered through consumer rate relief charges and the period over which those costs may be recovered;
- 320 (D) A description of the methodology and calculation for 321 allocating consumer rate relief charges between and within 322 tariff schedules and to special contract customers;
 - (E) A description and approval of the adjustment mechanism for use in the imposition, charging, and collection of the consumer rate relief charges, including: (i) The allocation referred to in paragraph (D) of this subdivision and (ii) any specific requirements for adjusting and reconciling consumer rate relief charges for standard adjustments that are limited to relatively stable conditions of operations and nonstandard adjustments that are necessary to reflect significant changes from historical conditions of operations, such as the loss of substantial electrical load, so long as each and every application of the adjustment mechanism is designed to assure the full and timely payment of consumer rate relief bonds and associated financing costs.

(F) The maximum term of the consumer rate relief bonds;

- (G) A finding that the issuance of the consumer rate relief bonds, including financing costs, is just and reasonable and are reasonably expected to achieve the lowest reasonably attainable cost in order to produce cost savings to customers and to mitigate rate impacts on customers, as compared to traditional financing mechanisms or traditional cost-recovery methods available to the electric utility; and
- 344 (H) Any other provision the commission considers 345 appropriate to ensure the full and timely imposition, charging, 346 collection and adjustment, pursuant to an approved 347 adjustment mechanism, of the consumer rate relief charges.

- (6) To the extent the commission deems appropriate and compatible with the issuance advice letter procedure under subdivision (9) of this subsection, the commission, in a financing order, shall afford the electric utility flexibility in establishing the terms and conditions for the consumer rate relief bonds to accommodate changes in market conditions, including repayment schedules, interest rates, financing costs, collateral requirements, required debt service and other reserves, and the ability of the qualifying utility, at its option, to effect a series of issuances of consumer rate relief bonds and correlated assignments, sales, pledges, or other transfers of consumer rate relief property. Any changes made under this subdivision to terms and conditions for the consumer rate relief bonds shall be in conformance with the financing order.
- (7) A financing order shall provide that the creation of consumer rate relief property shall be simultaneous with the sale of that property to an assignee as provided in the application and the pledge of the property to secure consumer rate relief bonds.
- (8) The commission, in a financing order, shall require that, after the final terms of each issuance of consumer rate relief bonds have been established, and prior to the issuance of those bonds, the qualifying utility shall determine the resulting initial consumer rate relief charges in accordance with the adjustment mechanism described in the financing order. These consumer rate relief charges shall be final and effective upon the issuance of the consumer rate relief bonds, without further commission action.
- (9) Because the actual structure and pricing of the consumer rate relief bonds will not be known at the time the financing order is issued, in the case of every securitization approved by the commission, the qualifying utility which intends to cause the issuance of such bonds will provide to

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the commission and the commission's financial adviser, if any, prior to the issuance of the bonds, an issuance advice letter following the determination of the final terms of the bonds. The issuance advice letter shall indicate the final structure of the consumer rate relief bonds and provide the best available estimate of total ongoing costs. The issuance advice letter should report the initial consumer rate relief charges and other information specific to the consumer rate relief bonds to be issued, as the financing order may require. The qualifying utility may proceed with the issuance of the consumer rate relief bonds unless, prior to noon on the fourth business day after the commission receives the issuance advice letter, the commission issues a disapproval letter directing that the bonds as proposed shall not be issued and the basis for that disapproval. The financing order may provide such additional provisions relating to the issuance advice letter process as the commission deems appropriate.

(10) An order of the commission issued pursuant to this subsection is a final order of the commission. Any party aggrieved by the issuance of any such order may petition for suspension and review thereof by the Supreme Court of Appeals pursuant to section one, article five of this chapter. In the case of a petition for suspension and review, the Supreme Court of Appeals shall proceed to hear and determine the action as expeditiously as practicable and give the action precedence over other matters not accorded similar precedence by law.

(11) The financing order shall also provide for a procedure requiring the qualifying utility to adjust its rates or provide credits in a manner that would return to customers any overpayments resulting from the securitization for the expanded net energy costs in excess of actual prudently incurred costs as subsequently determined by the commission. The adjustment mechanism may not affect or impair the consumer rate relief

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- 415 property or the right to impose, collect, or adjust the consumer 416 rate relief charges under this section.
- 417 (12) The commission may require, as a condition to the effectiveness of the financing order but in every circumstance 418 419 subject to the limitations set forth in subdivision (3), subsection (g) of this section, that the qualifying utility give 420 421 appropriate assurances to the commission that the qualifying 422 utility and its parent will abide by the following conditions 423 during any period in which any consumer rate relief bonds 424 issued pursuant to the financing order are outstanding, in 425 addition to any other obligation either may have under this 426 code or federal law. Without first obtaining the prior consent 427 and approval of the Commission, the qualifying utility will 428 not:
- 429 (A) Lend money, directly or indirectly, to a registered holding company or a nonutility affiliate; or 430
- 431 (B) Guarantee the obligations of a registered holding 432 company or a nonutility affiliate.
 - (13) A financing order may require the qualifying utility to file with the commission a periodic report showing the receipt and disbursement of proceeds of consumer rate relief bonds and consumer rate relief charges. A financing order may authorize the staff of the commission to review and audit the books and records of the qualifying utility relating to the receipt and disbursement of such proceeds. The provisions of this subdivision do not limit the authority of the commission under this chapter to investigate the practices of the qualifying utility or to audit the books and records of the qualifying utility.
- 444 (14) In the case of two or more affiliated utilities that 445 have jointly applied for a financing order as provided in

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446 subdivision (1), subsection (c) of this section, a financing

447 order may authorize each affiliated utility to impose

448 consumer rate relief charges on its customers and to cause to

449 be issued consumer rate relief bonds and to receive and use

450 the proceeds which it receives with respect thereto as

451 provided in subdivision (1), subsection (j) of this section.

- 452 (15) The commission, in its discretion, may engage the 453 services of a financial adviser for the purpose of assisting the 454 commission in its consideration of an application for a 455 financing order and a subsequent issuance of consumer rate 456 relief bonds pursuant to a financing order.
- 457 (f) Allowed disposition of consumer rate relief property.
 - (1) The consumer rate relief property created in a final financing order may be transferred, sold, conveyed or assigned to any affiliate of the qualifying utility created for the limited purpose of acquiring, owning or administering that property, issuing consumer rate relief bonds under the final financing order or a combination of these purposes.
 - (2) All or any portion of the consumer rate relief property may be pledged to secure the payment of consumer rate relief bonds, amounts payable to financing parties and bondholders, amounts payable under any ancillary agreement and other financing costs.
- 469 (3) A transfer, sale, conveyance, assignment, grant of a 470 security interest in or pledge of consumer rate relief property 471 by a qualifying utility to an affiliate of the utility, to the 472 extent previously authorized in a financing order, does not 473 require the prior consent and approval of the commission 474 under section twelve of this article.

- 475 (4) The consumer rate relief property constitutes an 476 existing, present property right, notwithstanding any 477 requirement that the imposition, charging, and collection of 478 consumer rate relief charges depend on the qualifying utility 479 continuing to deliver retail electric service or continuing to 480 perform its servicing functions relating to the billing and 481 collection of consumer rate relief charges or on the level of 482 future energy consumption. That property exists regardless of 483 whether the consumer rate relief charges have been billed. 484 have accrued or have been collected and notwithstanding any 485 requirement that the value or amount of the property is 486 dependent on the future provision of service to customers by 487 the qualifying utility.
- 488 (5) All such consumer rate relief property continues to 489 exist until the consumer rate relief bonds issued under the 490 final financing order are paid in full and all financing costs 491 relating to the bonds have been paid in full.
- 492 (g) Final financing order to remain in effect.
- 493 (1) A final financing order remains in effect until the 494 consumer rate relief bonds issued under the final financing 495 order and all financing costs related to the bonds have been 496 paid in full.
- 497 (2) A final financing order remains in effect and 498 unabated, notwithstanding the bankruptcy, reorganization or 499 insolvency of the qualifying utility, or any affiliate of the 500 qualifying utility, or the commencement of any judicial or 501 nonjudicial proceeding on the final financing order.
- 502 (3) A final financing order is irrevocable and the 503 commission may not reduce, impair, postpone or terminate 504 the consumer rate relief charges authorized in the final

- financing order or impair the property or the collection or recovery of consumer rate relief costs.
- 507 (h) Subsequent commission proceeding.
- 508 Upon petition, or upon its own motion, the commission may commence a proceeding and issue a subsequent 509 510 financing order that provides for retiring and refunding 511 consumer rate relief bonds issued under the final financing 512 order if the commission finds that the subsequent financing 513 order satisfies all of the requirements of subsection (e) of this 514 section. Effective on retirement of the refunded consumer rate relief bonds and the issuance of new consumer rate relief 515 516 bonds, the commission shall adjust the related consumer rate 517 relief charges accordingly.
 - (i) Limits on commission authority.

- 519 (1) The commission, in exercising its powers and 520 carrying out its duties regarding regulation and ratemaking, 521 may not do any of the following:
- 522 (A) Consider consumer rate relief bonds issued under a 523 final financing order to be the debt of the qualifying utility;
- 524 (B) Consider the consumer rate relief charges imposed, 525 charged or collected under a final financing order to be 526 revenue of the qualifying utility; or
- 527 (C) Consider the consumer rate relief costs or financing 528 costs authorized under a final financing order to be costs of 529 the qualifying utility.
- 530 (2) The commission may not order or otherwise require, 531 directly or indirectly, an electric utility to use consumer rate 532 relief bonds to finance the recovery of expanded net energy 533 costs.

- 534 (3) The commission may not refuse to allow the recovery 535 of expanded net energy costs solely because an electric utility 536 has elected or may elect to finance those costs through a 537 financing mechanism other than the issuance of consumer 538 rate relief bonds.
- 539 (4) If a qualifying utility elects not to finance such costs 540 through the issuance of consumer rate relief bonds as 541 authorized in a final financing order, those costs shall be 542 recovered as authorized by the commission previously or in 543 subsequent proceedings.

(j) Duties of qualifying utility.

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- (1) A qualifying utility shall cause the proceeds which it receives with respect to consumer rate relief bonds issued pursuant to a financing order to be used for the recovery of the expanded net energy costs which occasioned the issuance of the bonds, including the retirement of debt and/or equity of the qualifying utility which was incurred to finance or refinance such costs and for no other purpose.
- (2) A qualifying utility shall annually provide a plain-English explanation of the consumer rate relief charges approved in the financing order, as modified by subsequent issuances of consumer rate relief bonds authorized under the financing order, if any, and by application of the adjustment mechanism as provided in subsection (k) of this section. These explanations may be made by bill inserts, website information or other appropriate means as required, or approved if proposed by the qualifying utility, by the commission.
- (3) Collected consumer rate relief charges shall be applied solely to the repayment of consumer rate relief bonds and other financing costs.

(k) Application of adjustment mechanism; filing of schedules with commission.

- (1) A qualifying utility shall file with the commission, and the commission shall approve, with or without such modification as is allowed under this subsection, at least annually, or more frequently as provided in the final financing order, a schedule applying the approved adjustment mechanism to the consumer rate relief charges authorized under the final financing order, based on estimates of demand and consumption for each tariff schedule and special contract customer and other mathematical factors. The qualifying utility shall submit with the schedule a request for approval to make the adjustments to the consumer rate relief charges in accordance with the schedule.
- (2) On the same day a qualifying utility files with the commission its calculation of the adjustment, it shall cause notice of the filing to be given, in the form specified in the financing order, as a Class I legal advertisement in compliance with the provisions of article three, chapter fiftynine of this code in a newspaper of general circulation published each weekday in Kanawha County. This

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- publication is only required if the calculation of the adjustment filed by the utility with the commission would result in an increase in the amount of the consumer rate relief charges.
 - (3) The commission's review of a request for a standard adjustment is limited to a determination of whether there is a mathematical error in the application of the adjustment mechanism to the consumer rate relief charges. No hearing is required for such an adjustment. Each standard adjustment to the consumer rate relief charges, in an amount as calculated by the qualifying utility but incorporating any correction for a mathematical error as determined by the commission, automatically becomes effective fifteen days following the date on which the qualifying utility files with the commission its calculation of the standard adjustment.
- 613 (4) If the commission authorizes a nonstandard 614 adjustment procedure in the financing order, and the 615 qualifying utility files for such an adjustment, the commission 616 shall allow interested parties thirty days from the date the 617 qualifying utility filed the calculation of a nonstandard 618 adjustment to make comments. The commission's review of 619 the total amount required for a nonstandard adjustment shall 620 be limited to the mathematical accuracy of the total 621 adjustment needed to assure the full and timely payment of 622 all debt service costs and related financing costs of the 623 consumer rate relief bonds. The commission may also 624 determine the proper allocation of those costs within and 625 between classes of customers and to special contract 626 customers, the proper design of the consumer rate relief 627 charges and the appropriate application of those charges 628 under the methodology set forth in the formula-based 629 adjustment mechanism approved in the financing order. If the 630 commission determines that a hearing is necessary, the 631 commission shall hold a hearing on the comments within

632 forty days of the date the qualifying utility filed the 633 calculation of the nonstandard adjustment. The nonstandard 634 adjustment, as modified by the commission, if necessary, 635 shall be approved by the commission within sixty days and 636 the commission may shorten the filing and hearing periods 637 above in the financing order to ensure this result. Any 638 procedure for a nonstandard adjustment must be consistent 639 with assuring the full and timely payment of debt service of the consumer rate relief bonds and associated financing costs. 640

(5) No adjustment approved or deemed approved under this section affects the irrevocability of the final financing order as specified in subdivision (3) of subsection (g) of this section.

(1) Nonbypassability of consumer rate relief charges.

- (1) As long as consumer rate relief bonds issued under a final financing order are outstanding, the consumer rate relief charges authorized under the final financing order are nonbypassable and apply to all existing or future West Virginia retail customers of a qualifying utility or its successors and must be paid by any customer that receives electric delivery service from the utility or its successors.
- (2) The consumer rate relief charges shall be collected by the qualifying utility or the qualifying utility's successors or assignees, or a collection agent, in full through a charge that is separate and apart from the qualifying utility's base rates.

(m) Utility default.

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(1) If a qualifying utility defaults on a required payment of consumer rate relief charges collected, a court, upon application by an interested party, or the commission, upon application to the commission or upon its own motion, and

- 662 without limiting any other remedies available to the applying 663 party, shall order the sequestration and payment of the 664 consumer rate relief charges collected for the benefit of 665 bondholders, assignees and financing parties. The order 666 remains in full force and effect notwithstanding a bankruptcy. 667 reorganization or other insolvency proceedings with respect 668 to the qualifying utility or any affiliate thereof.
- 669 (2) Customers of a qualifying utility shall be held 670 harmless by the qualifying utility for its failure to remit any 671 required payment of consumer rate relief charges collected 672 but such failure does not affect the consumer rate relief property or the rights to impose, collect and adjust the 673 674 consumer rate relief charges under this section.
- 675 (3) Consumer rate relief property under a final financing 676 order and the interests of an assignee, bondholder or 677 financing party in that property under a financing agreement 678 are not subject to set off, counterclaim, surcharge or defense 679 by the qualifying utility or other person, including as a result of the qualifying utility's failure to provide past, present, or 680 future services, or in connection with the bankruptcy, 682 reorganization, or other insolvency proceeding of the qualifying utility, any affiliate, or any other entity.

684 (n) Successors to qualifying utility.

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A successor to a qualifying utility is bound by the requirements of this section. The successor shall perform and satisfy all obligations of the electric utility under the final financing order in the same manner and to the same extent as the qualifying utility including the obligation to collect and pay consumer rate relief charges to the person(s) entitled to receive them. The successor has the same rights as the qualifying utility under the final financing order in the same manner and to the same extent as the qualifying utility.

- (o) Security interest in consumer rate relief property.
- (1) Except as provided in subdivisions (3) through (5) of this subsection, the creation, perfection and enforcement of a security interest in consumer rate relief property under a final financing order to secure the repayment of the principal of and interest on consumer rate relief bonds, amounts payable under any ancillary agreement and other financing costs are governed by this section and not article nine of chapter forty-six of this code.
 - (2) The description of the consumer rate relief property in a transfer or security agreement and a financing statement is sufficient only if the description refers to this section and the final financing order creating the property. This section applies to all purported transfers of, and all purported grants of, liens on or security interests in that property, regardless of whether the related transfer or security agreement was entered into or the related financing statement was filed, before or after the effective date of this section.
 - (3) A security interest in consumer rate relief property under a final financing order is created, valid and binding at the latest of the date that the security agreement is executed and delivered or the date that value is received for the consumer rate relief bonds.
 - (4) The security interest attaches without any physical delivery of collateral or other act and upon the filing of the financing statement with the Office of the Secretary of State. The lien of the security interest is valid, binding and perfected against all parties having claims of any kind in tort, contract or otherwise against the person granting the security interest, regardless of whether the parties have notice of the lien. Also upon this filing, a transfer of an interest in the consumer rate relief property is perfected against all parties

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- 726 having claims of any kind, including any judicial lien, or 727 other lien creditors or any claims of the seller or creditors of the seller, other than creditors holding a prior security 728 729 interest, ownership interest or assignment in the property 730 previously perfected in accordance with this subsection.
 - (5) The Secretary of State shall maintain any financing statement filed under this subsection in the same manner that the secretary maintains financing statements filed by utilities under article nine of chapter forty-six of this code. The filing of a financing statement under this subsection is governed by the provisions regarding the filing of financing statements in article nine of chapter forty-six of this code. However, a person filing a financing statement under this subsection is not required to file any continuation statements to preserve the perfected status of its security interest.
 - (6) A security interest in consumer rate relief property under a final financing order is a continuously perfected security interest and has priority over any other lien, created by operation of law or otherwise, that may subsequently attach to that property or those rights or interests unless the holder of any such lien has agreed in writing otherwise.
- 747 (7) The priority of a security interest in consumer rate 748 relief property is not affected by the commingling of 749 collected consumer rate relief charges with other amounts. 750 Any pledged or secured party has a perfected security interest 751 in the amount of all consumer rate relief charges collected 752 that are deposited in a cash or deposit account of the 753 qualifying utility in which such collected charges have been 754 commingled with other funds. Any other security interest 755 that may apply to those funds shall be terminated when the 756 funds are transferred to a segregated account for an assignee 757 or a financing party.

- 758 (8) No application of the adjustment mechanism as 759 described in subsection (i) of this section affects the validity. 760 perfection or priority of a security interest in or the transfer 761 of consumer rate relief property under the final financing 762 order.
- 763 (p) Transfer, sale, etc. of consumer rate relief property.

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- (1) A sale, assignment or transfer of consumer rate relief property under a final financing order is an absolute transfer and true sale of, and not a pledge of or secured transaction relating to, the seller's right, title and interest in, to and under the property, if the documents governing the transaction expressly state that the transaction is a sale or other absolute 770 transfer. A transfer of an interest in that property may be created only when all of the following have occurred:
- 772 (A) The financing order has become final and taken 773 effect:
- 774 (B) The documents evidencing the transfer of the 775 property have been executed and delivered to the assignee; 776 and
- 777 (C) Value has been received for the property.
 - (2) The characterization of the sale, assignment or transfer as an absolute transfer and true sale and the corresponding characterization of the property interest of the purchaser shall be effective and perfected against all third parties and is not affected or impaired by, among other things, the occurrence of any of the following:
- 784 (A) Commingling of collected consumer rate relief 785 charges with other amounts;

- 786 (B) The retention by the seller of any of the following:
- 787 (i) A partial or residual interest, including an equity 788 interest, in the consumer rate relief property, whether direct 789 or indirect, or whether subordinate or otherwise;
- 790 (ii) The right to recover costs associated with taxes. 791 franchise fees or license fees imposed on the collection of 792 consumer rate relief charges;
- 793 (iii) Any recourse that the purchaser or any assignee may 794 have against the seller:
- 795 (iv) Any indemnification rights, obligations or repurchase 796 rights made or provided by the seller;
- (v) The obligation of the seller to collect consumer rate 797 798 relief charges on behalf of an assignee;
- 799 (vi) The treatment of the sale, assignment or transfer for 800 tax, financial reporting or other purposes; or
- 801 (vii) Any application of the adjustment mechanism under 802 the final financing order.
- 803 (q) Taxation of consumer rate relief charges; consumer 804 rate relief bonds not debt of governmental entities or a 805 pledge of taxing powers.

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(1) The imposition, billing, collection and receipt of consumer rate relief charges under this section are exempt from state income, sales, franchise, gross receipts, business and occupation and other taxes or similar charges: Provided. however, That neither this exemption nor any other provision of this subsection shall preclude any municipality from taxing consumer rate relief charges under the authority granted to

- municipalities pursuant to sections five and five-a of article thirteen in chapter eight of this code.
- 815 (2) Consumer rate relief bonds issued under a final 816 financing order do not constitute a debt or a pledge of the 817 faith and credit or taxing power of this state or of any county, 818 municipality or any other political subdivision of this state. 819 Bondholders have no right to have taxes levied by this state 820 or the taxing authority of any county, municipality or any 821 other political subdivision of this state for the payment of the 822 principal of or interest on the bonds. The issuance of 823 consumer rate relief bonds does not, directly, indirectly or 824 contingently, obligate this state or a county, municipality or 825 political subdivision of this state to levy a tax or make an 826 appropriation for payment of the principal of or interest on 827 the bonds.
- 828 (r) Consumer rate relief bonds as legal investments. Any 829 of the following may legally invest any sinking funds, 830 moneys or other funds belonging to them or under their 831 control in consumer rate relief bonds:
- 832 (1) The state, the West Virginia Investment Management 833 Board, the West Virginia Housing Development Fund, 834 municipal corporations, political subdivisions, public bodies 835 and public officers except for members of the Public Service 836 Commission;

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(2) Banks and bankers, savings and loan associations, credit unions, trust companies, building and loan associations, savings banks and institutions, deposit guarantee associations, investment companies, insurance companies and associations and other persons carrying on a banking or insurance business, including domestic for life and domestic not for life insurance companies; and

- (3) Personal representatives, guardians, trustees and other fiduciaries.
- 846 (s) Pledge of state.

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- 847 (1) The state pledges to and agrees with the bondholders, assignees and financing parties under a final financing order 848 that the state will not take or permit any action that impairs 849 850 the value of consumer rate relief property under the final 851 financing order or revises the consumer rate relief costs for 852 which recovery is authorized under the final financing order 853 or, except as allowed under subsection (j) of this section, 854 reduce, alter or impair consumer rate relief charges that are 855 imposed, charged, collected or remitted for the benefit of the 856 bondholders, assignees and financing parties, until any 857 principal, interest and redemption premium in respect of 858 consumer rate relief bonds, all financing costs and all 859 amounts to be paid to an assignee or financing party under an 860 ancillary agreement are paid or performed in full.
 - (2) A person who issues consumer rate relief bonds is permitted to include the pledge specified in subdivision (1) of this subsection in the consumer rate relief bonds, ancillary agreements and documentation related to the issuance and marketing of the consumer rate relief bonds.
 - (t) West Virginia law governs; this section controls.
- (1) The law governing the validity, enforceability, attachment, perfection, priority and exercise of remedies with respect to the transfer of consumer rate relief property under a final financing order, the creation of a security interest in any such property, consumer rate relief charges or final financing order are the laws of this state as set forth in this section.

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(2) This section controls in the event of a conflict between its provisions and any other law regarding the attachment, assignment, or perfection, the effect of perfection or priority of any security interest in or transfer of consumer rate relief property under a final financing order.

(u) Severability.

If any provision of this section or the application thereof to any person, circumstance or transaction is held by a court of competent jurisdiction to be unconstitutional or invalid, the unconstitutionality or invalidity does not affect the constitutionality or validity of any other provision of this section or its application or validity to any person, circumstance or transaction, including, without limitation, the irrevocability of a financing order issued pursuant to this section, the validity of the issuance of consumer rate relief bonds, the imposition of consumer rate relief charges, the transfer or assignment of consumer rate relief property or the collection and recovery of consumer rate relief charges. To these ends, the Legislature hereby declares that the provisions of this section are intended to be severable and that the Legislature would have enacted this section even if any provision of this section held to be unconstitutional or invalid had not been included in this section.

(v) Non-utility status.

An assignee or financing party is not an electric public utility or person providing electric service by virtue of engaging in the transactions with respect to consumer rate relief bonds. The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman, House Committee

Originating in the House. To take effect from passage. Clerk of the Senate House of Delegates this the 15th The within (a) a are day of March , 2012.

PRESENTED TO THE GOVERNOR

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